City Council Agenda Memo



City Council

Meeting Date: 8/28/2014

TO: Larry D. Gilley, City Manager

FROM: Jon C. James, AICP, Director of Planning and Development Services

SUBJECT: Appeal of a denial of a sidewalk waiver for Section 1, Corley Estates, at 3642 W. Lake Rd.

GENERAL INFORMATION

The Corley-Wetsel business, located at 3642 W. Lake Rd, is going through the development process currently. The preliminary site plan has been submitted for review and currently does not show for the provision of sidewalks along the Plum Street and W. Overland Trail. Section 3.2.13.5 (a) of the Land Development Code (LDC) requires for the provision of sidewalks along street frontages as part of a site plan. The applicant is requesting a waiver of the sidewalk requirement for this development along Plum Street and W. Overland Trail.

The City's ordinance recognizes that major streets, like Plum St & W. Overland Tr (the frontage road for I-20), provide connectivity for a larger area and thus are expected to provide sidewalks. The property is near the intersection of W. Lake Rd & I-20 which is designated as a Major Commercial/Business Center area on the City's Future Land Use Plan. The intersection will be a major retail/commercial node in the future and will generate pedestrian traffic.

While this particular development may not generate or encourage a substantial sidewalk need, sidewalks in this area would create and begin important sidewalk connections for the greater area (and likewise waiving sidewalks would create a significant gap in the future sidewalk system in this area). The subject property is on the I-20 frontage between a convenience store and 2 hotels on one side and a residential neighborhood on the other side. It appears that adequate space exists for proper installation of a sidewalk.

This request was reviewed by both the Planning Director and City Engineer. They determined that there was not reasonable justification for granting the waiver. Several justifications were provided in the applicant's letter; however, the justifications lacked sufficient substance to grant the waiver request:

- The first justification regarding an exemption for industrial zoning applies only to "local" streets and is therefore not applicable since the subject streets are a freeway frontage road and planned collector street.
- The second justification, while potentially applicable, is generally intended for larger areas of heavy commercial and industrial uses, not just one property that lies within an area that includes both residential and retail/hotel/restaurant development.

STAFF RECOMMENDATION

Based on the information provided by the applicant, the Planning Director and City Engineer both continue to recommend <u>denial</u> of the waiver of the sidewalks in the area.

ATTACHMENTS

Request for sidewalk waiver (June 23, 2014) Staff response to request (July 28, 2014) Appeal of denial of sidewalk waiver request (August 7, 2014) Exhibit

Prepared by:		Disposition by City Council
		□ Approved Ord/Res#
Name: <u>Jon James</u>		□ Denied
Title: <u>Planning Director</u>	Item No. 7.3	□ Other
August 15, 2014		City Secretary



June 23, 2014

City of Abilene PO Box 60 Abilene, Texas 79604 Attn: Jon James & James Rogge, P.E.

Re:

Section 1, Corley Estates

Dear Gentlemen:

Our client has requested that we submit this letter as a request for a waiver from sidewalk improvements along Plum Street and Overland Trail (I-20 frontage road).

Section 3.2.13.5(b)(5)(d) of the LDC, states that sidewalks are required for all street frontages except zones intended primarily for warehousing, manufacturing and industrial uses (Examples: HI, LI, PI). The proposed facility is within a HC zone and will be a heavy trucking maintenance facility and qualifies for this stated exception.

Section 3.2.13.6(a)(3) of the LDC, states that situations inherently adverse to pedestrian activity, such as harmful noise, dust creation and high volume of truck traffic, in certain areas, such as agricultural, heavy commercial and industrial developments. The proposed facility is zoned HC and will provide heavy truck maintenances and the site will experience a high volume of truck traffic.

Lastly, there is very limited residential development in the area and the likelihood of future residential development around a truck maintenance facility is doubtful.

Please contact me if you should have any questions.

Sincerely,

Enprotec / Hibbs & Todd

David Todd, P.E.

Executive Vice President

C:

Project File:5969

P:\Projects\Private Developers\14-5969 Corlay Wetsel Freightliners\062314 City Letter.docx Environmental, Civil & Geotechnical Engineers

Abilene Office 402 Cedar Abilene, Texas 79601 P.O. Box 3097 Abilene, Texas 79604 325.698.5560 | 325.691.0058 fax **Lubbock Office**6310 Genoa Avenue, Suite E
Lubbock, Texas 79424
806.794.1100 | 806.794.0778 fax

Granbury Office 2901 Glen Rose Hwy, Suite 107 Granbury, Texas 76048 817.579.6791 | 817.579.8491 fax

Plano Office
One Preston Park
2301 Ohio Drive, Suite 105
Plano, Texas 75093
972.599.3480 | 972.599.3513 fax

www.e-ht.com

PE Firm Registration No. 1151 PG Firm Registration No. 50103 RPLS Firm Registration Nos. 10011900 & 10007300



July 28, 2014

Enprotec/Hibbs & Todd Attn: David Todd, P.E. 402 Cedar Abilene, TX 79601

Re: Sidewalk Waiver Request for Section 1, Corley Estates

Dear Mr. Todd:

We are **denying** your request for a sidewalk waiver. The City's Land Development Code requires sidewalks for all new development on major streets. While there are criteria for waiving this requirement, we do not believe that your request meets any of these criteria.

The justifications provided in your letter are not sufficient to warrant a waiver of the sidewalk requirement for this property. The subject property is on the I-20 frontage between a convenience store and 2 hotels on one side and a residential neighborhood on the other side. If this entire area were developing with industrial and trucking uses, this justification might be sufficient, the presence and future possibility of additional retail and housing development in this area does not warrant a sidewalk waiver.

If you have any questions about this decision, please contact Jon James at 676-6237 or James Rogge at 676-6281. If you are not satisfied with this decision, you have the option of appealing this denial to the City Council. Such written appeal must be submitted to the Planning Director within 10 days of this denial and the appeal must provide justification for the requested waiver based on criteria described in Section 3.2.13.6 of the City's Land Development Code. In addition, an application fee of \$250 is required for an appeal to the City Council.

Sincerely,

Jon C. James, AICP Planning Director

James Rogge, P.E. Interim City Engineer

fames OM Rogge, P.E.



August 7, 2014

City of Abilene P.O. Box 60 Abilene, Texas 79605 Attn: Mr. Jon James

Re:

Sidewalk Waiver Request Section 1, Corley Estates

Dear Mr. James:

Our client wishes to appeal the recent staff decision of a sidewalk waiver to the Abilene City Council.

Please contact me when this item will be placed upon the City Council agenda.

Sincerely,

David Todd, P.E.

Executive Vice President

Enprotec / Hibbs & Todo

C:

Project File 5969

P:\Projects\Private Developers\2014 Projects\14-5969 Corley Wetsel Freightliners\080714 Sidewalk Waiver Request letter.docx

Environmental, Civil & Geotechnical Engineers

Abilene Office 402 Cedar Abilene, Texas 79601 P.O. Box 3097 Abilene, Texas 79604 325.698.5560 | 325.691.0058 fax

Lubbock Office6310 Genoa Avenue, Suite E
Lubbock, Texas 79424
806.794.1100 | 806.794.0778 fax

Granbury Office 2901 Glen Rose Hwy, Suite 107 Granbury, Texas 76048 817.579.6791 | 817.579.8491 fax Plano Office
One Preston Park
2301 Ohio Drive, Suite 105
Plano, Texas 75093
972.599.3480 | 972.599.3513 fax

www.e-ht.com

PE Firm Registration No. 1151 PG Firm Registration No. 50103 RPLS Firm Registration Nos. 10011900 & 10007300

