

## City Council Agenda Memo

City Council Meeting Date: 8/13/2015

TO: Robert Hanna, City Manager

FROM: Jon James, AICP Director of Planning and Development Services

Ordinance & Public Hearing: (Final Reading) Z-2015-20 A request from Wal-Mart Stores East, LP, agent Kimley-

SUBJECT: Horn & Associates, Inc., to rezone property from MD (Medium Density Residential) & O (Office) to GR (General

Retail) zoning, being all property between Grape St & Simmons Ave and Ambler Ave & N. 21st St.

#### **GENERAL INFORMATION**

Currently the property is zoned MD & O and is developed University Baptist Church as well as some parking lots developed and used for the Hendrick Hospital campus. The surrounding area is developed generally with residential uses. However, the campuses for Hendrick Hospital and Hardin-Simmons University are located just to the east of this property. Additionally, the intersection of Grape St & Ambler Ave is a commercial node with retail uses located on two of the existing corners. The purpose of the zoning change is to allow for retail development. The church and adjacent properties will be demolished and the site developed with a neighborhood Wal-Mart to include fuel sales.

The Future Land Use section of the Comprehensive Plan designates this general area as 'low density residential' with an existing church use. Ambler Ave is classified as an 'arterial' street. Grape St is classified as a 'minor arterial' street. Both Ambler Ave & Grape St are designated as 'enhancement corridors'. The recently adopted Ambler Corridor Plan's primary purpose is to encourage high-quality development and redevelopment within a corridor along Ambler Ave from Grape Street to Interstate 20. Development in the area should be of high quality with well-designed buildings and attractive landscaping in a pedestrian friendly setting. This intersection creates a node for retail and office development. The proposed zoning is deemed compatible with the Future Land Use Map, the Ambler Corridor Plan, and the adjacent properties.

#### SPECIAL CONSIDERATIONS

#### FUNDING/FISCAL IMPACT

#### STAFF RECOMMENDATION

Staff recommends approval as requested.

#### **BOARD OR COMMISSION RECOMMENDATION**

The Planning and Zoning Commission recommends approval by a vote of 5 in favor (Calk, Dunnahoo, Ellinger, Rosenbaum, & McClarty) and 1 opposed (Bixby).

#### **ATTACHMENTS:**

|   | Description    | Type            |
|---|----------------|-----------------|
| D | Ordinance      | Ordinance       |
| D | Exhibit        | Exhibit         |
| D | Public Input   | Backup Material |
| D | Public Input 2 | Backup Material |
| D | Public Input 3 | Backup Material |
| D | Staff Report   | Backup Material |

| ORDINANCE NO. |  |
|---------------|--|
|               |  |

AN ORDINANCE OF THE CITY OF ABILENE, TEXAS, AMENDING CHAPTER 23, "LAND DEVELOPMENT CODE," OF THE ABILENE MUNICIPAL CODE, BY CHANGING THE ZONING DISTRICT BOUNDARIES AFFECTING CERTAIN PROPERTIES; CALLING A PUBLIC HEARING; PROVIDING A PENALTY AND AN EFFECTIVE DATE.

# BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF ABILENE, TEXAS:

- PART 1: That Chapter 23, part known as the Land Development Code of the City of Abilene, is hereby amended by changing the zoning district boundaries as set out in Exhibit "A," attached hereto and made a part of this ordinance for all purposes.
- PART 2: That any person, firm or corporation violating any of the provisions of this chapter shall be deemed guilty of a misdemeanor, and upon conviction thereof, shall be punished by a fine of not more than Five Hundred Dollars (\$500.00). Each day such violation shall continue or be permitted to continue, shall be deemed a separate offense.
- PART 3: That the Planning Director be, and is hereby authorized and directed to change the official Zoning Map of the City of Abilene to correctly reflect the amendments thereto.

PASSED ON FIRST READING this 23<sup>rd</sup> day of July, A.D. 2015.

A notice of the time and place, where and when said ordinance would be given a public hearing and considered for final passage, was published in the Abilene Reporter-News, a daily newspaper of general circulation in the City of Abilene, said publication being on the 19<sup>th</sup> day of June, 2015, the same being more than fifteen (15) days prior to a public hearing to be held in the Council Chamber of the City Hall in Abilene, Texas, at 8:30 a.m., on the 13<sup>th</sup> day of August, 2015 to permit the public to be heard prior to final consideration of this ordinance. Said ordinance, being a penal ordinance, becomes effective ten (10) days after its publication in the newspaper, as provided by Section 19 of the Charter of the City of Abilene.

PASSED ON SECOND AND FINAL READING THIS 13th day of August, A.D. 2015.

| ATTEST:        |               |
|----------------|---------------|
| CITY SECRETARY | MAYOR         |
|                | APPROVED:     |
|                |               |
|                | CITY ATTORNEY |

| ORDINANCE NO. |
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## EXHIBIT "A"

Rezone property from MD (Medium Density Residential) & O (Office) to GR (General Retail) zoning.

# Legal Description:

COLLEGE HEIGHTS, BLOCK 3, LOTS 1-20

COLLEGE HEIGHTS, BLOCK 4, & 60' OF ABANDONED ROAD

COLLEGE HEIGHTS, BLOCK 5, LOTS 1-11 (LESS STREET)

COLLEGE HEIGHTS, BLOCK 5, LOT N50 OF 12-15

COLLEGE HEIGHTS, BLOCK 5, LOT S90 OF 12-15



# Location:

Being all property between Grape St & Simmons Ave and Ambler Ave & N. 21st St

# For the PLANNING & ZONING COMMISSION

Please call at (325) 676-6237 if you have any questions about this notice.

CASE #: Z-2015-20

You may indicate your position on the above request by detaching this sheet at the dotted line and returning it to the address below. You may attach additional sheets if needed. You may also fax or email your position to the fax number or email address also listed Name: HENDERSON COLLETTE IRENE below. All correspondence must include your name and address.

19601 Address: 1541 N 21ST ST

email: planning@abilenetx.com

I am opposed & This address has been our

Additional Comments:

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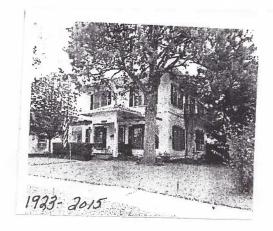
Mart or similar. Is dailere so desparate that me

July 2, 2015 Hlanning and Joning Commission abilene, Texas I want to put in my reste for disappronal of the zoning change for the property on Grape Street from north 21 st to limbles and two blocks east of Graps. Abilene does not need another Walmort with gas pumps in a residential area. Please consider disapprond of this zoning change. Shank ejoer, Dean Pierson

July 8, 2015

Mrs. Collette Henderson 1541 N 21<sup>st</sup> Street Abilene, Tx 79601-2231

City of Abilene Planning and Zoning Commission PO Box 60 Abilene, Tx 79604



To Whom It May Concern:

Just look at this pretty place to live. My recently deceased husband created this and maintained it with pride. I've tried to do the same. We've been here 46 years and have dwindled from a lovely neighborhood of homes to only 3 on our block and we look out on busy Ambler Avenue from my front door broken only by a sprawling vacant lot. Now you want to make that lot a WalMart parking lot! Have any of you lived across the street from a lighted commercial parking lot?

I'm now 83 years old and can't get to your meetings but this was wrapped up before we knew what was happening, I think. Let the church people sell their corner lot, but please reconsider what you're doing to the few of us residents left here by abandoning Beech Street and the East Alley.

Sincerely,

Mrs. Collette Henderson

cc: Abilene City Council

Abilene City Secretary

To whom it may concern,

My name is Tammi Outlaw and I live at 1700 Ambler. I just wanted to share my opinion with the possibility of having the old University Baptist Church building tore down and replacing it with a Wal-Mart neighborhood market. YES, Please! I would love to see this building replaced with a Wal-Mart. The building is such an eyesore and a magnet for vagrants and vandals. I feel like our neighborhood would be safer if it would be gone.

I think a grocery store and pharmacy will serve our neighborhood and HSU students well. I currently work at HSU and it will aid the student to be able to walk to an affordable grocery store with a pharmacy. A large population of HSU is out of town students and several of these student do not have cars. Wal-Mart would be perfect for these students. Living at this corner I too have to drive either to Willis or Judge Ely for a pharmacy. This is out of the way and a pharmacy would do well in this location for many.

I worked at UBC for 10 years and have raised my children in this church. I love UBC and it would be bitter sweet to see this property go. However, the need is pressing. It saddens me to watch the building deteriorate. If the lot does not sell, the building will continue to sit, continue to be vandalized, continue to deteriorate. I love UBC yet I realize the need for the building to be gone.

Thank you,

Tammi Outlaw

325-665-9068

# **ZONING CASE Z-2015-20** STAFF REPORT



# APPLICANT INFORMATION:

Wal-Mart Stores East, LP

Agent: Kimley-Horn & Associates, Inc.

# **HEARING DATES:**

P & Z Commission: July 6, 2015

City Council 1<sup>st</sup> Reading: July 23, 2015 City Council 2<sup>nd</sup> Reading: August 13, 2015

## **LOCATION:**

All property between Grape St & Simmons Ave

and Ambler Ave & N. 21st St

# REQUESTED ACTION:

Rezone property from MD (Medium Density

Residential) & O (Office) to GR (General Retail) zoning



# **SITE CHARACTERISTICS:**

The subject parcel totals approximately 8.33 acres and is currently zoned MD & O zoning. The adjacent properties are zoned MD & GC (General Commercial) to the west, GC & MU (Medical Use) to the east, GC, RS-6 (Single-Family Residential), & CU (College & University) to the north, and MD to the south. This is the site of the University Baptist Church as well as some parking lots developed and used for the Hendrick Hospital campus.

## **ZONING HISTORY:**

The property was annexed in 1911 and zoned O in 1981 & MD in 1985. The Ambler Corridor Overlay was approved in 2013.

#### **ANALYSIS:**

# **Current Planning Analysis**

Currently the property is zoned MD & O and is developed University Baptist Church as well as some parking lots developed and used for the Hendrick Hospital campus. The surrounding area is developed generally with residential uses. However, the campuses for Hendrick Hospital and Hardin-Simmons University are located just to the east of this property. Additionally, the intersection of Grape St & Ambler Ave is a commercial node with retail uses located on two of the existing corners. The purpose of the zoning change is to allow for retail development. The church and adjacent properties will be demolished and the site developed with a neighborhood Wal-Mart to include fuel sales.

# Comprehensive Planning Analysis

The Future Land Use section of the Comprehensive Plan designates this general area as 'low density residential' with an existing church use. Ambler Ave is classified as an 'arterial' street. Grape St is classified as a 'minor arterial' street. Both Ambler Ave & Grape St are designated as 'enhancement corridors'. The recently adopted Ambler Corridor Plan's

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primary purpose is to encourage high-quality development and redevelopment within a corridor along Ambler Ave from Grape Street to Interstate 20. Development in the area should be of high quality with well-designed buildings and attractive landscaping in a pedestrian friendly setting. This intersection creates a node for retail and office development. The proposed zoning is deemed compatible with the Future Land Use Map, the Ambler Corridor Plan, and the adjacent properties.

# PLANNING STAFF RECOMMENDATION:

Staff recommends approval.

## PLANNING AND ZONING COMMISSION RECOMMENDATION:

The Planning and Zoning Commission recommends approval by a vote of 5 in favor (Calk, Dunnahoo, Ellinger, Rosenbaum, & McClarty) and 1 opposed (Bixby).

# **NOTIFICATION:**

Property owners within a 200-foot radius and within the existing PD boundaries were notified of the request.

| OWNER                         | ADDRESS         | RESPONSE |
|-------------------------------|-----------------|----------|
| OUTLAW TERRY L & TAMMI L      | 1700 AMBLER AV  |          |
| LOYA JOEL T                   | 1718 AMBLER AV  |          |
| HENDRICK MEDICAL CENTER       | 2142 SIMMONS AV | In Favor |
| MARIANO NANCY F               | 2102 BEECH ST   |          |
| HENDRICK MEDICAL CENTER       | 1518 N 21ST ST  |          |
| HENDRICK MEDICAL CENTER       | 1400 COMPERE BL |          |
| HALIBURTON WILLIAM R          | 1618 AMBLER AV  |          |
| HENDRICK MEDICAL CENTER       | 1502 N 21ST ST  | In Favor |
| HENDRICK MEDICAL CENTER       | 1505 N 21ST ST  |          |
| HENDRICK MEDICAL CENTER       | 1501 AMBLER AV  | In Favor |
| HARDIN-SIMMONS UNIVERSITY     | 1608 AMBLER AV  |          |
| ORTIZ RACHEL                  | 2025 GRAPE ST   |          |
| UNIVERSITY BAPTIST CHURCH     | 2141 GRAPE ST   |          |
| URBINA DESTINY TOPAZIO        | 1642 AMBLER AV  |          |
| MAJKUT KENNETH P & LINDA      | 1515 N 21ST ST  | In Favor |
| SELF VALVRIE HONEA            | 2118 BEECH ST   |          |
| HENDRICK MEDICAL CENTER       | 2118 SIMMONS AV |          |
| HENDRICK MEDICAL CENTER       | 2126 SIMMONS AV | In Favor |
| HARDIN SIMMONS UNIVERSITY     | 1602 AMBLER AV  |          |
| HENDRICK MEDICAL CENTER       | 1418 COMPERE BL |          |
| DONOVAN B KYLE GROUP LLC      | 1626 AMBLER AV  |          |
| YOUNG GEORGE R & MARY F       | 1525 N 21ST ST  | In Favor |
| HENDRICK MEDICAL CENTER       | 1633 N 21ST ST  | In Favor |
| HENDRICK MEDICAL CENTER       | 1541 AMBLER AV  |          |
| HENDRICK MEDICAL CENTER       | 2150 SIMMONS AV | In Favor |
| HUERTA RICHARD THOMAS & MARIA | 1641 N 21ST ST  |          |
| GREGORY QUINTIN H             | 1625 N 21ST ST  |          |
| PCKC LLC                      | 1690 AMBLER AV  |          |

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|-----------------|--|
| 2042 GRAPE ST   |  |
| 1657 N 21ST ST  | Opposed  |
| 1541 N 21ST ST  | Opposed  |
| 2142 GRAPE ST   | In Favor   |
| 2150 GRAPE ST   |  |
| 1709 AMBLER AV  |  |
| 2026 GRAPE ST   |  |
| 2149 BEECH ST   |  |
| 2110 GRAPE ST   |  |
| 1535 AMBLER AV  |  |
| 2042 BEECH ST   |  |
| 2134 SIMMONS AV | In Favor   |
| 2125 BEECH ST   |  |
| 1533 N 21ST ST  |  |
| 2149 SIMMONS AV | In Favor   |
| 2141 GRAPE ST   |  |
| 2141 GRAPE ST   |  |
| 1540 AMBLER AV  |  |
| 1401 AMBLER AV  | In Favor   |
| 1542 N 21ST ST  |  |
| 2102 GRAPE ST   | Opposed  |
| 2133 BEECH ST   |  |
| 2200 HICKORY ST |  |
|                 | 1541 N 21ST ST 2142 GRAPE ST 2150 GRAPE ST 1709 AMBLER AV 2026 GRAPE ST 2149 BEECH ST 2110 GRAPE ST 1535 AMBLER AV 2042 BEECH ST 2134 SIMMONS AV 2125 BEECH ST 1533 N 21ST ST 2149 SIMMONS AV 2141 GRAPE ST 2141 GRAPE ST 1540 AMBLER AV 1401 AMBLER AV 1542 N 21ST ST 2102 GRAPE ST 2133 BEECH ST |

12 in Favor- Y
3 Opposed- N (+ 3 outside 200')







